



ERMN
European Rural
Mobility Network

THE RIGHT TO MOVE – THE RIGHT TO STAY: TACKLING RURAL TRANSPORT POVERTY FOR A FAIRER EUROPE

6th November 2025 | 14:00 – 17:00 CET
European Commission, 24 rue de Mot, Bruxelles, Belgium
and online

RURAL PACT



European
Commission

Welcome speech

Isabelle VANDOORNE

*Acting Head of Unit, European
Commission - DG Mobility and
Transport, Unit B.3 Innovation and,
Research (Urban and Rural mobility)*



INTRODUCTION



Andrea Lorenzini

Head of R&D & Policy Unit, MemEx Srl



ERMN
European Rural
Mobility Network

President, European Rural Mobility
Network

Transport Engineer

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Commission

Housekeeping rules

- The event is **recorded** and **web-streamed**.
- Keep your mobile turned off/**silent**
- A high level of **audience engagement** is anticipated

For those joining online



- You are not allowed to use your microphone and your camera unless enabled by the organisers.
- You can type in the **Question** box any comment or questions you may have. A moderator will pose them directly to the event participants, if deemed appropriate
- We kindly ask you to indicate your name and your organization when you leave a comment in the question box
- You can also send other communications to info@ermn-network.org

Agenda

14:00 | **Welcome and opening**

14:10 | **Setting the scene:** The “Right to Stay” for rural areas & mobility

14:20 | **1st Panel:** Mobility as a key enabler for the Right to Stay”, fostering a debate on the vision and desired level to achieve

15:20



15:35

15:35 | **Setting the scene:** What are current and future opportunities for better mobility?

15:45 | **2nd Panel:** What should change in terms of policy and funding?

16:45 | **Closing:** Key recommendations for the future

Who joins the event

- +100 participants, 45 on-site plus +60 from remote, from more than 10 countries
- Interventions from MEPs, EU institutions, and national ministries
- 11 pannelists
- Participants
 - ❑ 24% Local Authorities
 - ❑ 15% National Authorities
 - ❑ 11% European Parliament
 - ❑ 10% Networking Associations
 - ❑ 8% Research Organisations
 - ❑ 8% Transport Operators
 - ❑ 6% Regional Authorities
 - ❑ 4% LAGs
 - ❑ 4% Other EU institutions
 - ❑ 10% Others

Who has brought this meeting to you?



- Kindly hosted by the European Commission DG MOVE
- A newly established network – the European Rural Mobility Network (ERMN), particularly, a core group of passionate people for inclusive, accessible, and sustainable rural mobility, eager to bring forward the exchange of experiences among practitioners from various European territories, with MemEx support
- Legacy of the SMARTA, SMARTA II, and SMARTA-NET EU Initiatives of DG MOVE
- Raising awareness about sustainable transport and shared mobility solutions in rural areas through events, campaigns and networking
- Ambition to help place rural mobility at the heart of rural development and transport policies

Our website



ERMN
European Rural
Mobility Network



Home About ▾ Our Activities Resources & Links ▾ Members Area 



European Rural Mobility Network

Connecting people, places, and ideas for sustainable rural mobility.

The European Rural Mobility Network promotes shared knowledge, best practices and collaboration among rural communities across Europe.

[Become a member](#)

About ERMN

The European Rural Mobility Network (ERMN) works to make rural transport **accessible, sustainable, and fair for all.**



<https://www.ermn-network.org/>

Setting the scene

What is the “Right to Stay” for rural areas and how is mobility linked with it

Assessing rural accessibility across Europe:
The Transport Poverty Hub

Filippo BRUNELLI

Scientific Officer – Transport
Policy Analyst – European
Commission, Joint Research
Centre



Supporting Rural Mobility: Insights from the Grand
Est Pacte des ruralités

Marie CLOTTEAU

Conseillère environnement,
climat, agriculture
Grand Est-Europe (Région
& collectif régional)



Transport Poverty Hub: Dashboard first release

EC – JRC.C6, JRC.T4

Filippo BRUNELLI (JRC.C6)

Nov 6th, 2025

Disclaimer: The content of this presentation and views expressed are purely those of the authors and may not in any circumstances be regarded as stating an official position of the European Commission.

Need for high-resolution spatial analyses at pan-European level

The Hub aims at supporting the preparation of strategies addressing transport poverty –including the Social Climate Plans and the EU Anti-Poverty Strategy

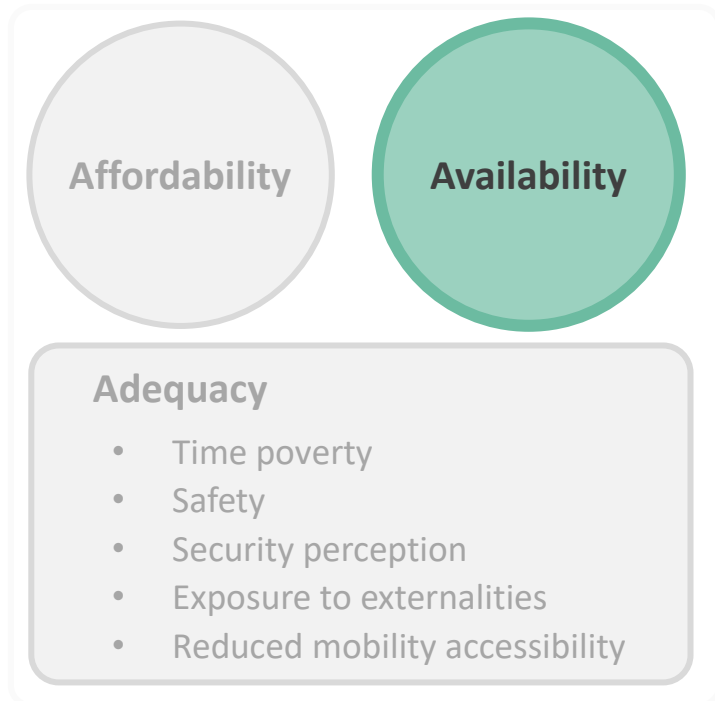
- Transport Poverty Hub prominently featured in the EC Recommendation on transport poverty
- Accessibility analyses to assess how the transport system works for the people it serves
- Support Member States: detailed spatial accessibility indicators to identify areas where people may experience transport poverty



May 22nd 2025 (MOVE)

Focus on Accessibility and Availability dimension

Accessibility

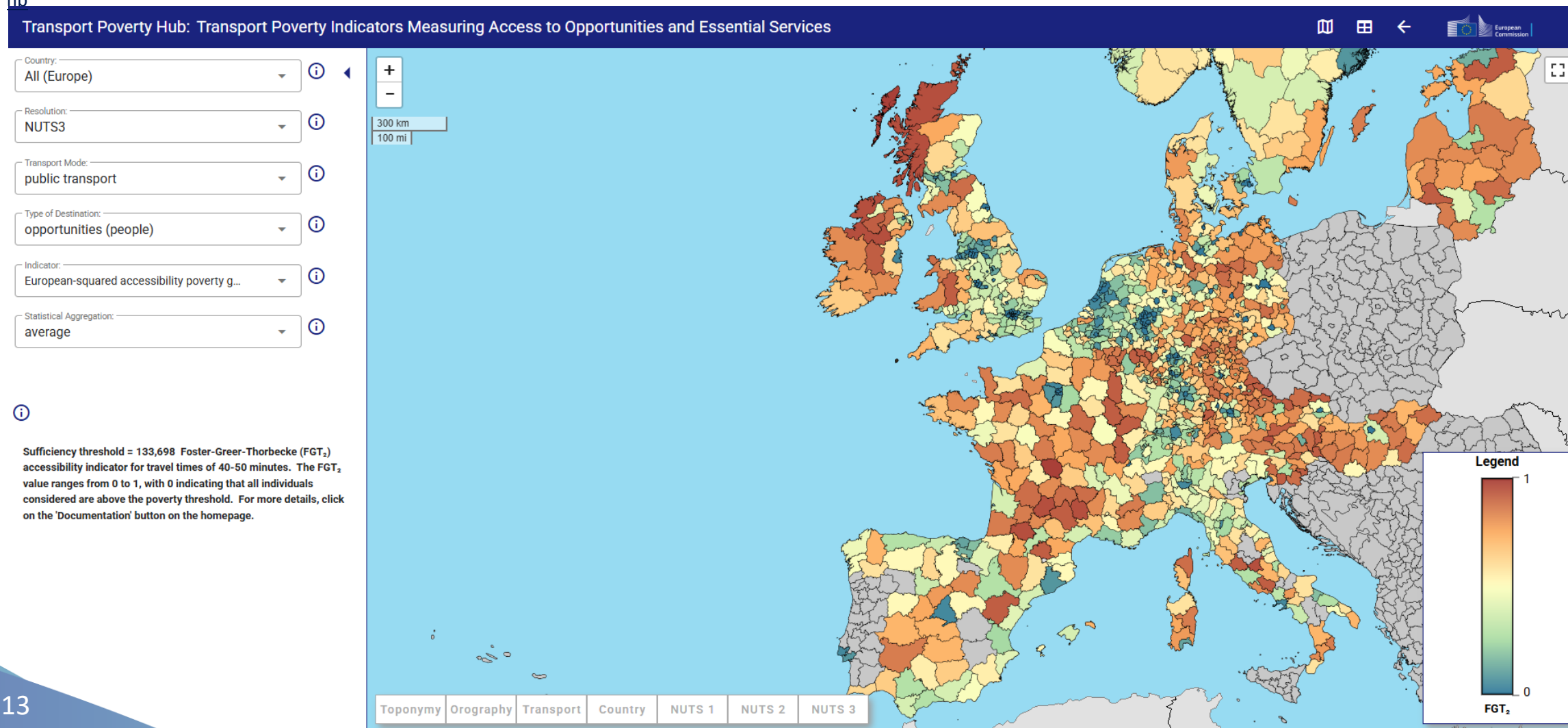


Transport poverty multi-dimensional complexity*

- Focus on the **Availability** dimension (i.e., transport services and network connectivity)
- Accessibility indicators included in the Dashboard:
 - Number of reachable destinations within fixed travel time thresholds
 - Travel time to the nearest (predefined number of) destinations
 - Normalised indicator measuring extent and severity of transport poverty

Transport Poverty Hub: Dashboard

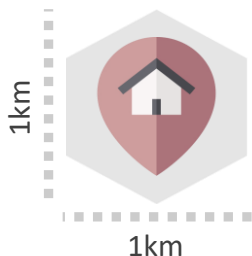
<https://jeodpp.jrc.ec.europa.eu/eu/vaas/voila/render/mobitrans/transportpoverty/TransportPovertyHub.ipynb>



Results consist in accessibility indicators to essential services and opportunities for four modes of transport

Origins (O)

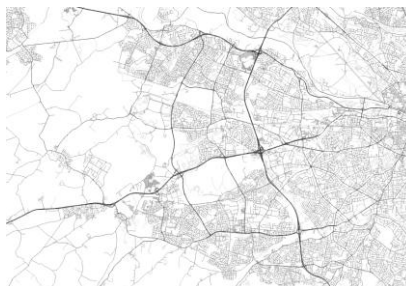
Resident population



Earliest-arrival routing solutions

Networks (four transport modes)

Road networks

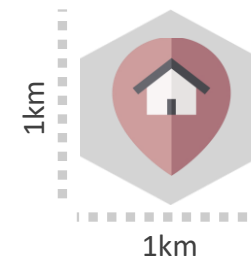


Multimodal public transport



Destinations (D)

- Opportunities
- Primary schools
- Healthcare



What to expect from future releases of the Transport Poverty Hub

- Segmentation of the results by **degree of urbanization**, enabling visualisation tailored for **Rural** and **Urban areas**.
- Design and include **composite indicators**, for example, mixing those already available with **motorisation rates** and **income data**.
- **More realistic modelling** targeting **individual profiles** facing higher risk of exclusion
- **Removal** of the EU-login
- Gradual inclusion of **Affordability** and **Adequacy** dimensions
- **Double vulnerabilities** (e.g., digital connectivity)



Thank you



“Pacte pour les Ruralités” of the Grand Est Region

Marie Clotteau, Advisor for environment, climate and agriculture, Grand Est Europe

Conference « The Right to Move - the Right to Stay: Tackling Rural Transport Poverty for a Fairer Europe”,
Brussels, 6th November 2025

Pacte pour les
RU L'avenir

du
Grand Est **RA**

LI s'écrit
avec

les
territoires
ruraux **TÉS**

La Région
Grand Est

Pacte pour les
RURALITÉS

Grand Est Region in France: key figures



5.5 million inhabitants in total , cross-border with Belgium, Luxembourg, Germany and Switzerland



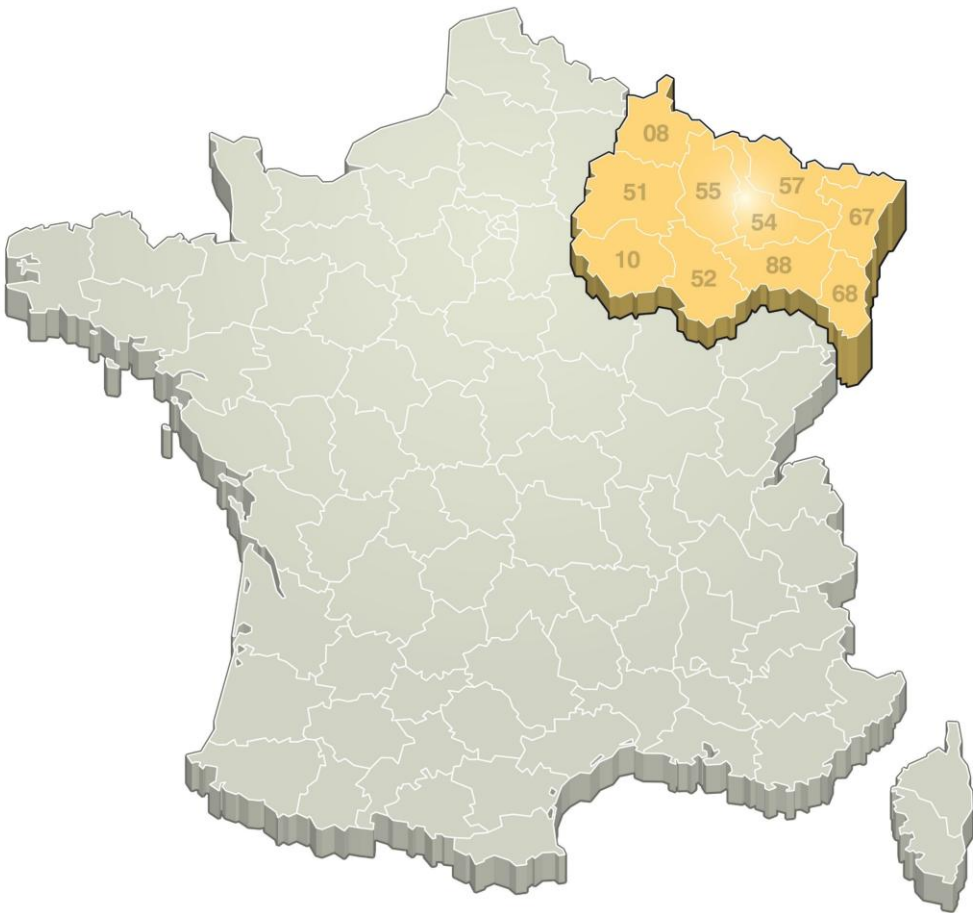
80% of area dedicated to farming and forestry, 1° région for farming



2,2 millions inhabitants in rural areas



89% of small towns and villages and 94% of the total territory in rural areas



The “PACTE POUR LES RURALITES” (Rural Pact)

How?

100

measures
Up to 2028

800 M€

For an immediate impact

What for?

- To support all rural inhabitants in their diversity
- To encourage vibrant rural areas

What priorities?

To preserve and reinforce the quality of life in rural areas

To increase economic attractiveness of rural territories

To connect rural territories and offer mobility solutions to all its inhabitants

For a protected environment and local agriculture

An action oriented towards day-to-day life of citizens

Mobility measures of our Rural Pact

To maintain and develop small rail lines, important for rural areas
250 M€

Reopening of line 14 between Nancy and Contrexéville
150,5 M€

Bike plan

Buses for women's health

Thank you for your attention

Siège du Conseil régional
1 place Adrien Zeller
BP 91006
67070 Strasbourg Cedex
+33 (0)3 88 15 68 67

Hôtel de Région
5 rue de Jéricho
CS70441
51037 Châlons-en-Champagne Cedex
+33 (0)3 26 70 31 31

Hôtel de Région
place Gabriel Hocquard
CS 81004
57036 Metz Cedex 01
+33 (0)3 87 33 60 00

www.grandest.fr

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THE RIGHT TO MOVE – THE RIGHT TO STAY: TACKLING RURAL TRANSPORT POVERTY FOR A FAIRER EUROPE

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1ST PANEL DEBATE

RURAL PACT



European
Commission

1st Panel debate

SPEAKERS

Panel Session #1 : “Mobility as a right”, fostering a debate on the vision and desired level to achieve



**ELENA
KOUNTOURA**

MEP, THE LEFT GROUP
IN THE EUROPEAN
PARLIAMENT -
GUE/NGL

GREECE



**DARIO
NARDELLA**

MEP, GROUP OF THE
PROGRESSIVE ALLIANCE OF
SOCIALISTS AND DEMOCRATS
IN THE EUROPEAN
PARLIAMENT

ITALY



**JOACHIM
STREIT**

MEP, RENEW
EUROPE GROUP

GERMANY



**MARIA
WALSH**

MEP, GROUP OF THE
EUROPEAN PEOPLE'S PARTY
(CHRISTIAN DEMOCRATS),
IRELAND

and session's
speakers

**Filippo BRUNELLI &
Marie CLOTTEAU**

Moderate:

Maria SITI



NATIONAL
TECHNICAL
UNIVERSITY OF
ATHENS (GR)

1st Panel debate

- *Shift in how im/mobility is perceived and framed in research, policymaking, and community interventions.*
- *Specific policies targeting im/mobility should focus on the structural barriers to im/mobility*
- *Addressing im/mobility is impossible without considering other key issues, such as education and employment opportunities, housing conditions, and the cost-of-living crisis.*
- *Concerted effort to create opportunities for rural youth to imagine and co-construct policies addressing issues relevant to them, such as im/mobility*



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BREAK

15:20 – 15:35



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SETTING THE SCENE

WHAT ARE CURRENT AND FUTURE OPPORTUNITIES FOR BETTER MOBILITY?

RURAL PACT



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Setting the scene

What are current and future opportunities for better mobility?

Increasing connectivity with the EU Rural Vision & Pact

Enrique NIETO

Rural Pact Support Office -
Team Leader



Rural Mobility and access to Services: Spain's 30-Minute Approach

Cristian GARCIA

Ministry of ecological
transition and demographic
challenge, Spain





The Rural Vision and Pact: Rural Mobility

Enrique Nieto

Team Leader, Rural Pact Support Office

The Right to Move – the Right to Stay: tackling rural transport poverty for a fairer Europe

06 November 2025



The long-term vision for the EU's rural areas

Shared goals for 2040



Rural action plan (EC)
&
Rural Pact (everyone)



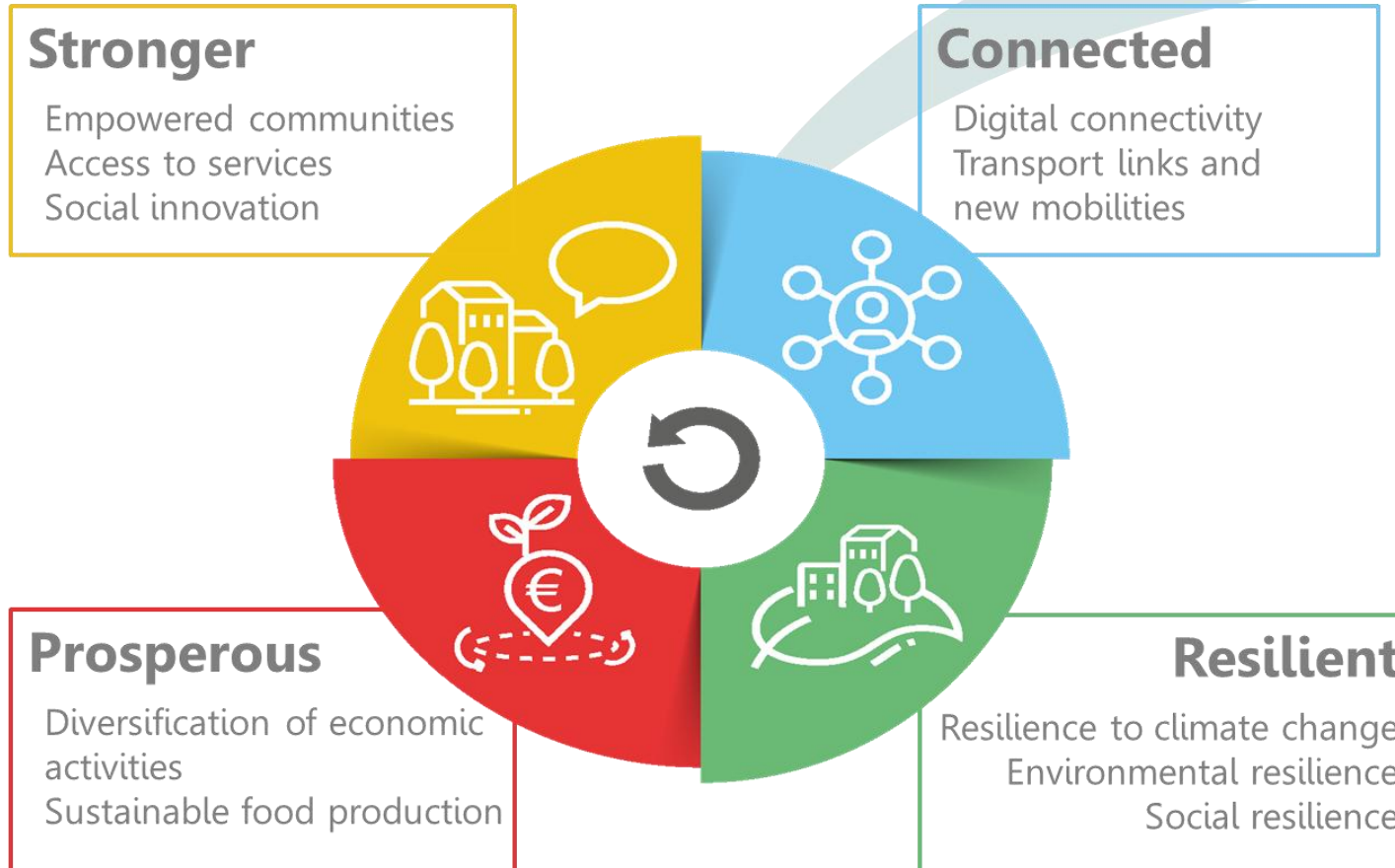
Executive Vice-President
Cohesion & reforms

Raffaele Fitto



Commissioner
Agriculture & Food

Christophe Hansen



The rural action plan: horizontal actions

EU RURAL ACTION PLAN

6 Horizontal actions

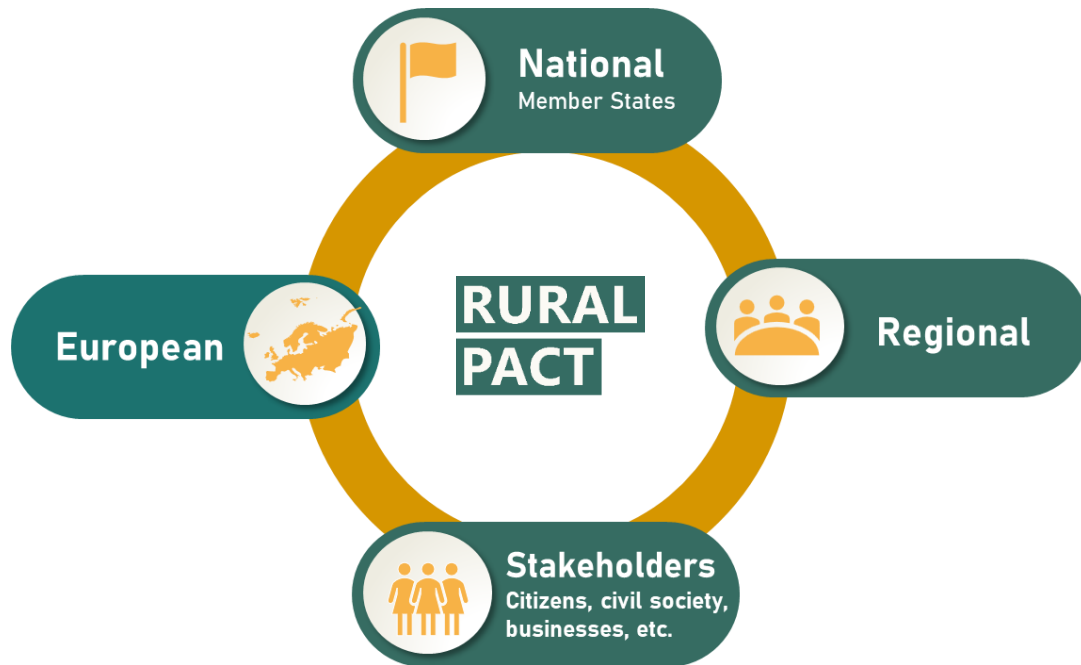
1. The EU Rural Observatory ([more](#))
2. Improved Statistics on rural areas
3. **Functional Rural Areas**
4. Rural Proofing at EU level
5. Rural toolkit on EU funding ([more](#))
6. **Rural Pact**



The Rural Pact – a space to work together

The Rural Pact is a formal space and framework to boost cooperation between national, regional and local governments, civil society organisations, businesses, academics and citizens to act towards the shared goals of the rural vision.

Objectives



Amplifying rural voices and bringing them higher on the political agenda

Policies



Structuring and enabling **networking, collaboration & mutual learning**

Capacities & Networking




Encouraging and monitoring voluntary **commitments to act for the vision**

Action



Relevant actions

Community Group



GROUP
Rural mobility

Unfollow Leave Group

Overview Discussions Members News

59 Members | 5 Discussions

Description

Rural mobility is one of the fundamental enablers for the long-term vision for EU's rural areas, but public transport and shared mobility services are limited in most regions. The lack of explicit policies on rural mobility in most European countries is a fundamental cause identified by the SMARTA project (2018-2019). With 130 million Europeans living in rural areas, existing solutions are small scale, resulting in low mobility, restricted access and increased car dependency.

There are a number of proven rural mobility solutions, including flexible transport services and asset sharing services. However, their implementation at local level is hampered by limited organisational and financial capacity, as well as a lack of knowledge and practical experience among local implementers.

A collective voice is needed to highlight the challenges and opportunities for change, urging European and national responses to address the urgent need for rural mobility.

Objectives of the Community Group

- Establish pan-European networking, dialogue, information exchange through the formation and animation of a Rural Pact Community Group on rural mobility.

- ▶ **Coordinated by ERMN**
- ▶ **59 members**

Good Practice Webinar



RURAL PACT

GOOD PRACTICE WEBINAR

Highlights report

Enhancing rural mobility through local action

Introduction

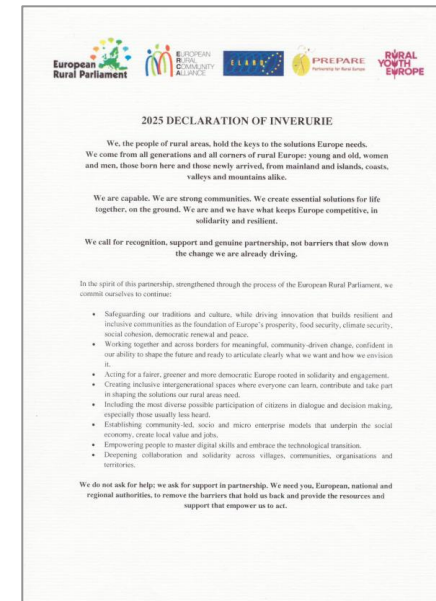
This Good Practice Webinar explored the role of local communities in enhancing mobility options on their territories and contributing to a fair socio-economic development in disadvantaged regions. Examples of rural mobility in three pilot areas: incorporating rural tourism, strengthening access to basic services, and strengthening local and social cohesion.

Organiser: Rural Pact Support Office

- 26 July 2021
- Online
- 75 participants from 25 EU Member States and 4 non-EU Member States. Local institutions, professionals, advisors, businesses, researchers, EU-funded project operators attended.
- Presentations & recordings: [link](#)
- If you saw this but did not watch the recording

European Rural Parliament

*Declaration: "Recognise not just the right to remain and return, **but also the right to mobility**, for the rural workforce, ensuring that economically active residents can access jobs, training and opportunities across regions."*



European Rural Parliament | EUROPEAN RURAL PACT | EUROPEAN UNION | PREPARE | RURAL YOUTH EUROPE

2025 DECLARATION OF INVERURIE

We, the people of rural areas, hold the keys to the solutions Europe needs. We come from all generations and all corners of rural Europe: young and old, women and men, those born here and those newly arrived, from mainland and islands, coasts, valleys and mountains alike.

We are capable. We are strong communities. We create essential solutions for life together, on the ground. We are and we have what keeps Europe competitive, in solidarity and resilient.

We call for recognition, support and genuine partnership, not barriers that slow down the change we are already driving.

In the spirit of this partnership, strengthened through the process of the European Rural Parliament, we commit ourselves to continue:

- Safeguarding our traditions and culture, while driving innovation that builds resilient and inclusive communities in the foundation of Europe's prosperity, food security, climate security, social cohesion, democratic renewal and peace.
- Working together and across borders for meaningful, community-driven change, confident in our ability to shape the future and ready to articulate clearly what we want and how we envision it.
- Acting for a fairer, greener and more democratic Europe rooted in solidarity and engagement.
- Creating inclusive intergenerational spaces where everyone can learn, contribute and take part in shaping the solutions our rural areas need.
- Including the most diverse possible participation of citizens in dialogue and decision making, especially those usually less heard.
- Establishing community-led, socio and micro enterprise models that underpin the social economy, create local value and jobs.
- Empowering people to master digital skills and embrace the technological transition.
- Deepening collaboration and solidarity across villages, communities, organisations and territories.

We do not ask for help; we ask for support in partnership. We need you, European, national and regional authorities, to remove the barriers that hold us back and provide the resources and support that empower us to act.



Thank you!

Join the Rural Pact Community and online platform

www.ruralpact.rural-vision.europa.eu/become-member_en



www.ruralpact.rural-vision.europa.eu





Rural Mobility and access to Services: Spain's 30-Minute Approach

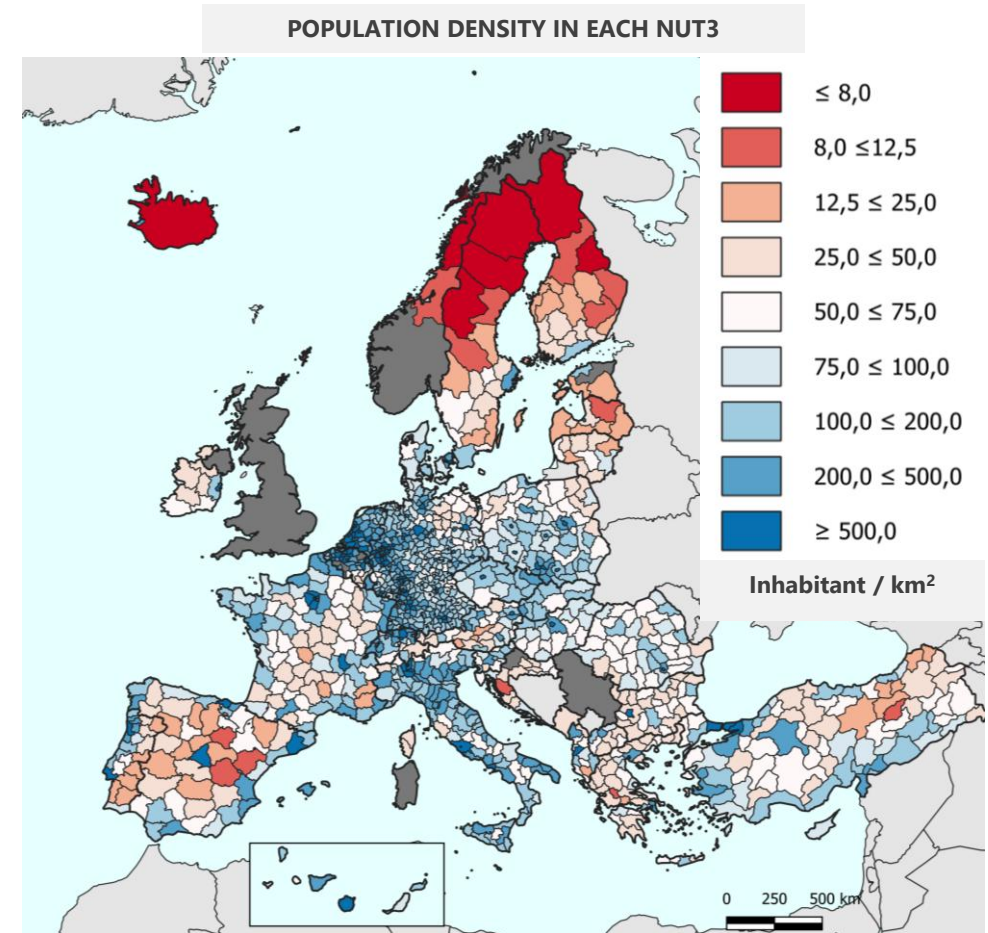
Spanish Ministry for the Ecological Transition and the Demographic Challenge

General Directorate on Policies to address Depopulation

Why a national demographic challenge policy?

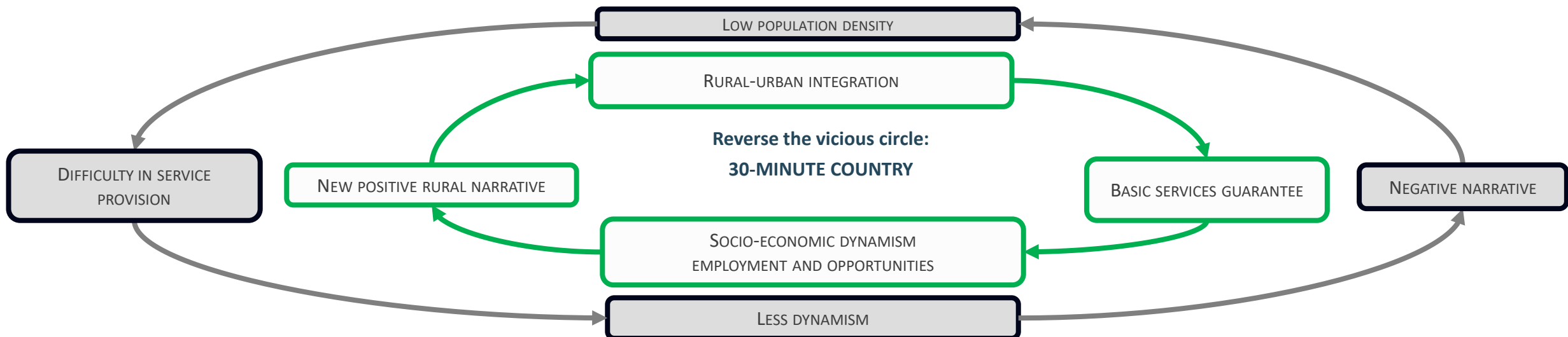
Demographic change is a **global trend** but has specific characteristics in Spain

- **Spain is a sparsely populated country** → **uneven population distribution**
 - **Areas of low population density:** 4,000 municipalities <12.5 inhab/km² (out of 8,000 in ES)
 - **60% territory = 15% population** → population concentrates in large cities, the coast, and the Balearic and Canary Islands.
- **Depopulation: generalized in Spain** → >80% municipalities in rural areas have lost population in the last decade.
- **Aging population:** 20% >65 years old.
 - Rural areas: 25% > 65 years.
 - Towns <1,000 inhabitants → 31%
- **Masculinization**

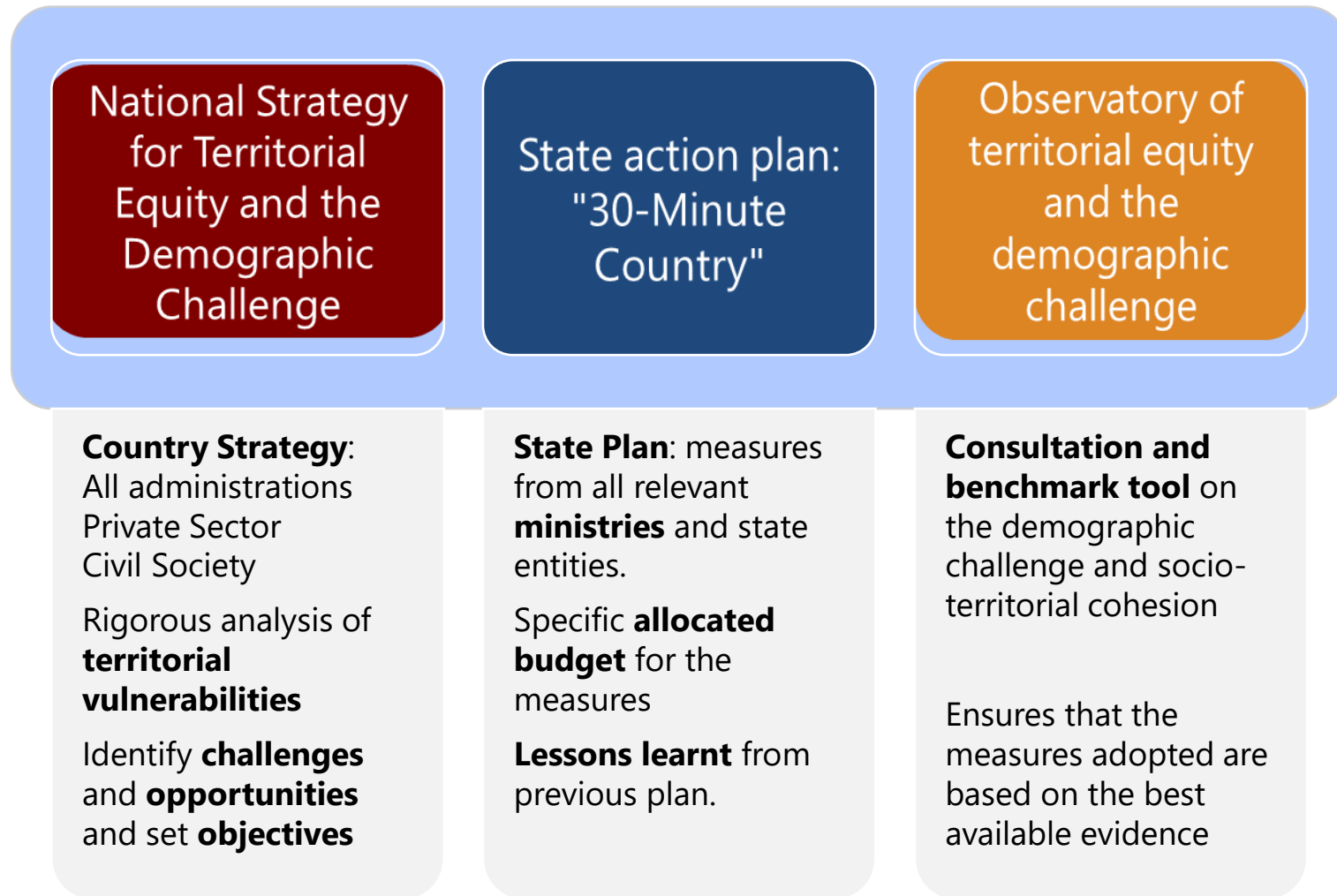


Demographic challenge: a country-wide policy

- ▶ Although it focuses in Rural Areas, this is a **country-wide policy for territorial equity and cohesion**
- ▶ Citizens, wherever they live, have the **right to access services and opportunities** under reasonable conditions.
- ▶ It guarantees the **right to stay**. No one forced to leave their place of origin due to lack of opportunities.
- ▶ A more **balanced territorial distribution benefits everyone**:
 - ▶ Building a country of **viable territories**, with opportunities and a future, is an asset for the whole society.
 - ▶ **Reduces pressure on large cities** (air quality, housing, transport).
 - ▶ Strengthens **strategic resilience**: food, energy, biodiversity.



New strategic framework. Instruments for territorial transformation



Current Framework (Year 2019)

- Contextual approach centered on:
 - Channeling PRTR funds
 - Demographic policy
 - Diagnosis



New Framework

- Structural approach
- More policy experience
- Capacity of adjustment

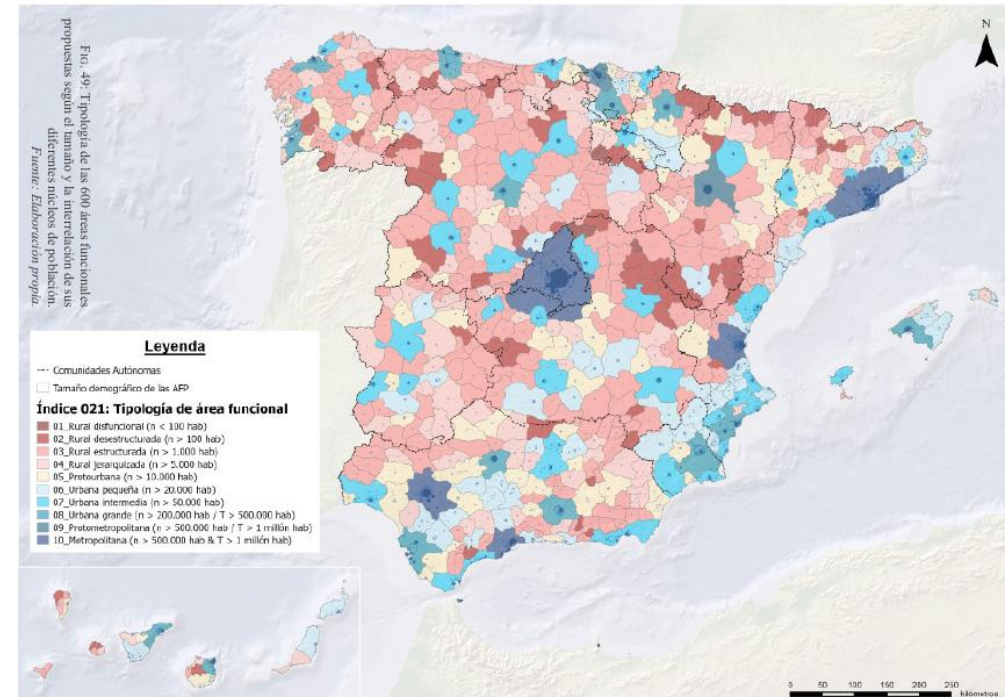
Functional rural areas: ensuring essential services within 30 minutes

Study on zoning by functional areas

- ▶ **Vision:** a territory in which necessary services are delivered within 30 minutes.
- ▶ **Analysis:** Nationwide study to define functional areas based on real accessibility to services within 30 minutes.
- ▶ **Result:** 600 functional areas were obtained.

Opportunities provided by this tool

- ▶ Statistical analysis and policy **impact monitoring**
- ▶ Identification of **functionality gaps**
- ▶ Improved **service delivery**
- ▶ Inter-administrative **coordination**



Rural mobility. Opportunities in the Spanish Legal Framework and Strategies

Public Consultation on the new Spanish Strategy for Territorial Equity and the Demographic Challenge

- ▶ In the context of elaborating the New Strategic Framework a citizen consultation found:
 - ▶ The top topics discussed by participants were Access to **Services**, Housing, Connectivity and **Mobility**
 - ▶ Conclusion: **rural mobility** is an essential aspect to be tackle by the strategy to ensure **access to services**

Spanish Safe, Sustainable and Connected Mobility Strategy 2030

- ▶ New approach: focus shifts from infrastructure to mobility
 - Ministry for Development → Ministry of Transport and Sustainable Mobility
- ▶ Relevance in the Strategy: Pillar 1 Mobility for all, Action Line 3. Rural Mobility

New Spanish Sustainable Mobility Law (October 2025)

- ▶ Mobility as a basic social right
- ▶ New definitions introduced in the Law: On demand transport, Shared Mobility...
- ▶ Obligation to create:
 - ▶ "Guidelines Document for Sustainable Mobility" (DOMOS) (Including guidelines for Rural Mobility)
 - ▶ National Sustainable Mobility System including specific objectives regarding rural areas

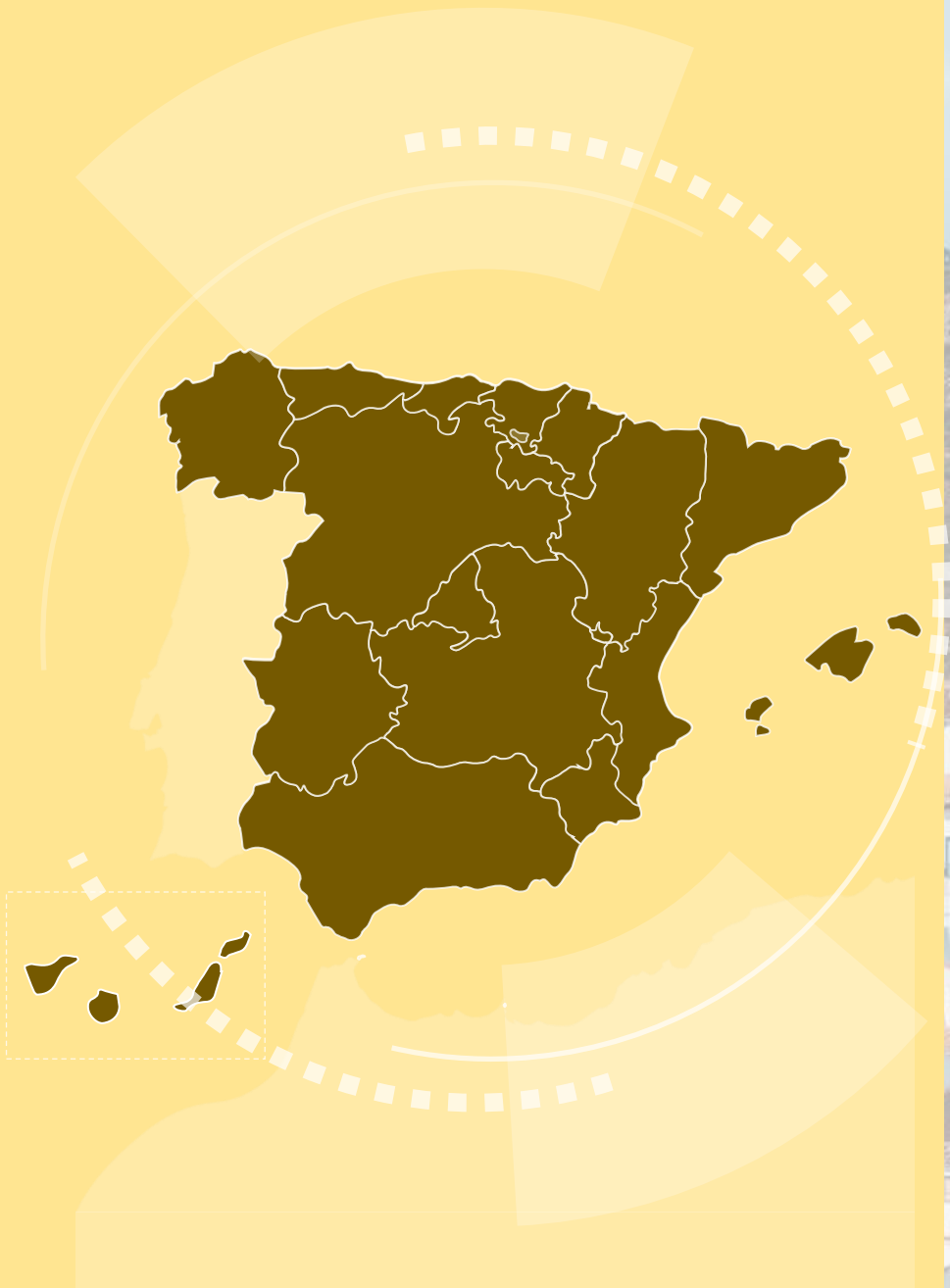
Functional rural areas: Vulnerability in access to Public Transport

In-depth Report on Transport Poverty

- ▶ A specific study was performed by the Ministry of Transport and Sustainable Mobility to identify vulnerable users of transport
- ▶ Some relevant conclusions related to Rural Mobility:
 - ▶ Higher distance to transport services (Rural = 9km VS Urban = 2,5 km)
 - ▶ High dependency for private vehicles (Rural 698 veh/1,000 inh. VS Urban 470 veh/1,000 inh.)
 - ▶ Higher economic burden on household transport budget (Rural 14,1% VS Urban 10,6%)

Social Climate Fund

- ▶ EU Social Climate Fund: Supports vulnerable households, micro-enterprises, and transport users in managing costs of the green transition and ETS2, ensuring a fair shift to sustainable energy and mobility.
- ▶ Due to the previously discussed findings, we consider the rural citizens vulnerable users of transport
- ▶ The Ministry is making efforts to define specific measures in the Spanish Social Climate Plan in Rural Mobility:
 - ▶ Transport on Demand
 - ▶ Other Shared Mobility Solutions



Thank you for your attention.



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2ND PANEL DEBATE

RURAL PACT



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Commission

2nd Panel debate

SPEAKERS

Panel Session #2: What shall be done in the future: what should change in terms of policy and funding?



**CYNTHIA
NÍ MHURCHÚ**

MEP, RENEW
EUROPE GROUP
IRELAND



**HARRIS
MAMOULAKIS**

MEMBER OF THE GREEK
PARLIAMENT
GREECE



**ALŽBĚTA
RYCHNOVSKA**

MINISTRY OF
ENVIRONMENT,
CZECH REPUBLIC



**JOHN
NOTT**

NATIONAL
TRANSPORT
AUTHORITY
IRELAND

and session's
speakers

**Enrique NIETO &
Cristian GARCIA**

Moderate:

**Brendan
FINN**



ETTS LTD,
IRELAND

2nd Panel debate



Latvian Rural Forum
Reg. No. 40008090394; Address: Strauti, Kolka, Talsu novads, LV-3275
+371 288 55 427 | info@laukuforums.lv | laukuforums.lv | @laukuforums

Current situation in Latvia: Regional public transport reform and rural mobility concerns

In early September 2025, the Public Transport Council in Latvia approved a plan to reduce the state-subsidised regional bus-route network by approximately 16% (about 11 million kilometres), effective January 2026. This decision is raising serious concerns among rural communities and their representatives.

The **Latvian Rural Forum (LRF)**, which works with rural communities, local NGOs and regional planning authorities across Latvia, has noted that **regional planning bodies have not been sufficiently involved** in the preparation or coordination of these changes till late September/October. What is particularly worrying is that it is already November, yet the reform is scheduled to begin in 2026 — leaving almost no time for proper consultation, impact assessment or planning of alternatives.

The **Latvian Rural Forum (LRF)** has invited both the **Ministry of Transport of the Republic of Latvia** and the **Road Transport Administration (RTA)** to a meeting. The RTA has accepted, and a discussion will take place next week.

The goal of this meeting is to obtain a **clear explanation and evidence-based justification for the planned reduction of the regional public transport network**, to understand what criteria and data have been used in decision-making, and to discuss possible **alternative or compensatory mobility solutions** for the affected areas. LRF also aims to ensure that **regional planning institutions, municipalities, and communities are genuinely involved** in shaping the reform, rather than being informed only after decisions are made.

However, it remains unclear whether this will be a genuine dialogue aimed at understanding community perspectives and co-creating solutions, or mainly a presentation of pre-decided plans.

To ensure that rural mobility is safeguarded and the reform implemented responsibly, LRF insists that any changes must be postponed until:

- a comprehensive, data-driven assessment has been completed (including passenger flows, school transport, demographic trends, and access to essential services);
- regional planning authorities, municipalities, and communities are fully engaged and have agreed on the criteria and priorities;
- alternative mobility services — such as demand-responsive transport or shared mobility models — are ready to operate in parallel, preventing disruption to people's everyday mobility.

The underlying message is clear: **before closing routes, a solution must be in place**. In addition, there must be a **strategic vision for transforming Latvia's transport system**, placing **community needs at the centre**, aligned with financial capacities, and supported by the development of **alternative mobility options and community-led mechanisms**. With appropriate support, these can help ensure that mobility in rural areas remains accessible, resilient and people-focused.

A. Apsa-Ķīseniece
aiva.kiseniece@laukuforums.lv
+371 26339653



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CLOSING REMARKS

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Closing

Key recommendations for the future

Synopsis of the outcomes of the two panel sessions

Declan Turnbull

Ballina Municipal District,
Mayo County Council, Ireland



Rural Mobility and access to Services: Spain's 30-Minute Approach

Isabelle VANDOORNE

Deputy Head of Unit,
European Commission - DG
Mobility and Transport, Unit
B.3 Innovation, Research,
Urban and Rural mobility



THANK YOU



*Piazza E. Benamozegh, 17
57123, Livorno, Italy
Ph. +39 0586 211646
Fax +39 0586 1580651*

Contacts

Andrea Lorenzini

andrea.lorenzini@memexitaly.it

Mob. +39 340 6223215

Eleonora Ercoli

eleonora.ercoli@memexitaly.it

Mob. +39 348 0432944



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Mobility Network

CONTACTS



ERMN
European Rural
Mobility Network



<https://www.ermn-network.org/>



info@ermn-network.org
andrea.lorenzini@memexitaly.it
eleonora.ercoli@memexitaly.it



RueThéodoredeCuyper100,1200
Brussels,Brussels-CapitalRegion,Belgium